

# Chinese Medicines Products and the European Union Regulatory Framework – an Update

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The views expressed here may not be understood or quoted as being made on behalf of the HMPC/EMA or reflecting the position of the HMPC/EMA.

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1. Introduction
2. Legislation on Traditional and Herbal Medicinal Products in the European Union
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4. Perspectives for traditional medicines of non-European origin
5. Conclusions

# Traditional medicines all over the world



# European Union



**Political union  
of 28 Member  
States**

**about 500 Mio  
inhabitants**

**24 official  
languages**

# Pharmaceutical Legislation in the EU

- CD 2001/83 (“Basic” regulation on medicinal products)  
amended by
- CD 2003/63 (Annex I, CTD criteria)
- CD 2004/24 (Traditional herbal medicinal products)

# Pharmaceutical Legislation in the EU

## Definitions

Medicinal product

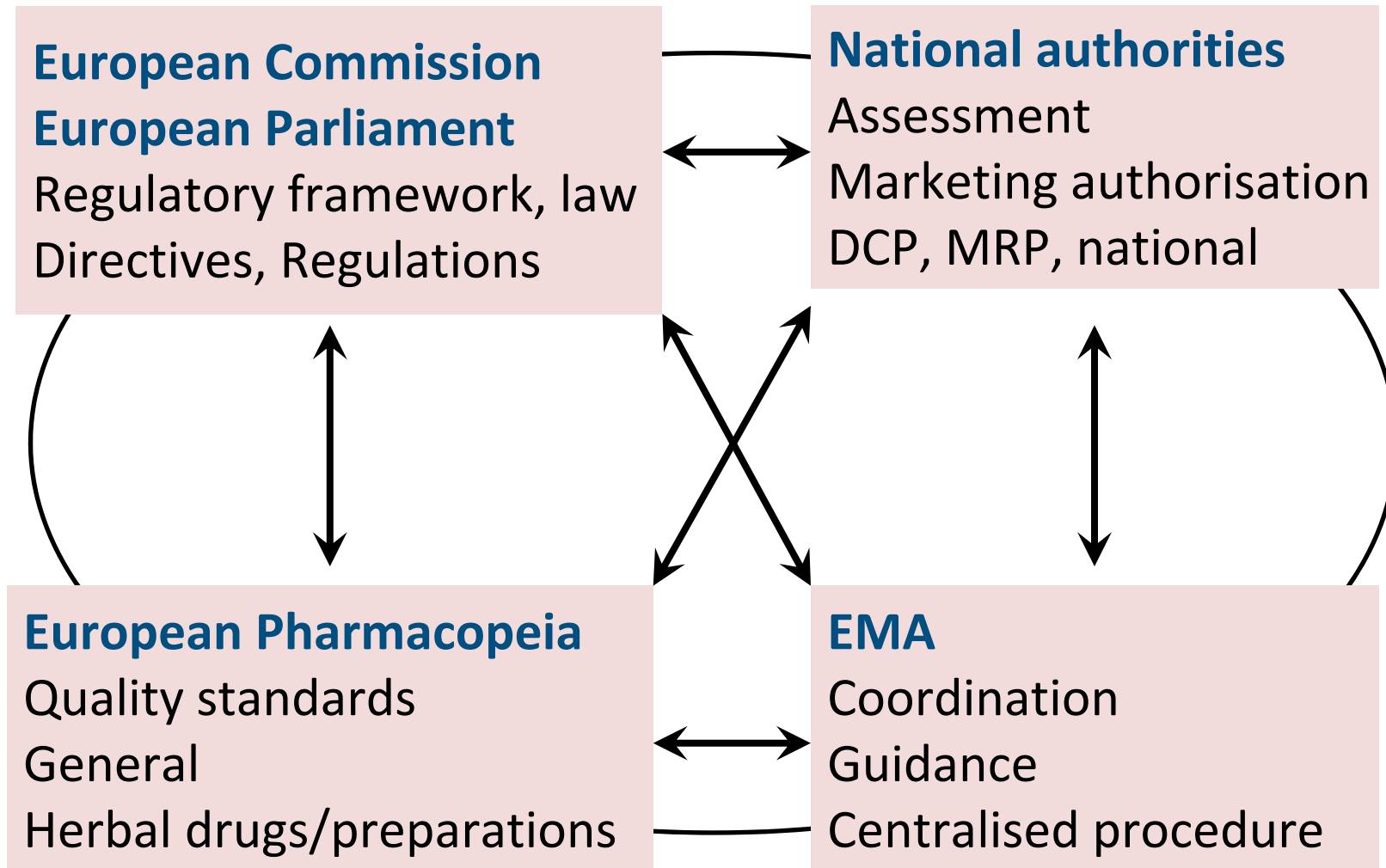
Herbal medicinal product

Traditional herbal medicinal product  
(longstanding tradition, plausibility)

Herbal substance (Eur. Ph. “Herbal drug”)

Herbal preparation (Eur. Ph. “Herbal drug preparation”)

# Key Institutions





# Tasks

**EMA**

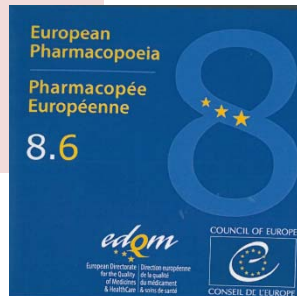


HMPC monographs  
Safety + Efficacy

**Standards**

**European Pharmacopoeia**

Eur. Ph. monographs  
Quality



**National authorities or  
EMA (centralised)**

Product applications  
Assessment  
Licensing



# Access to the Market – Options and Concepts

- **Marketing authorisation**
  - full application (e. g. new medicinal products)
  - well-established use
- **Registration**
  - traditional use

# Specific Concepts – Well-established use

- More than 10 years accepted medicinal use in the EU based on a marketing authorization
- Quantitative substantiation of use of the substance
- Degree of scientific interest in the use of the substance
- Coherence of bibliographic scientific data, scientific assessments and published scientific literature
- HMPC monographs: at least one controlled clinical trial of good quality

# Specific Concepts – Traditional Use

**Registration of traditional herbal medicinal products**  
applicable to *traditional* herbal medicinal products

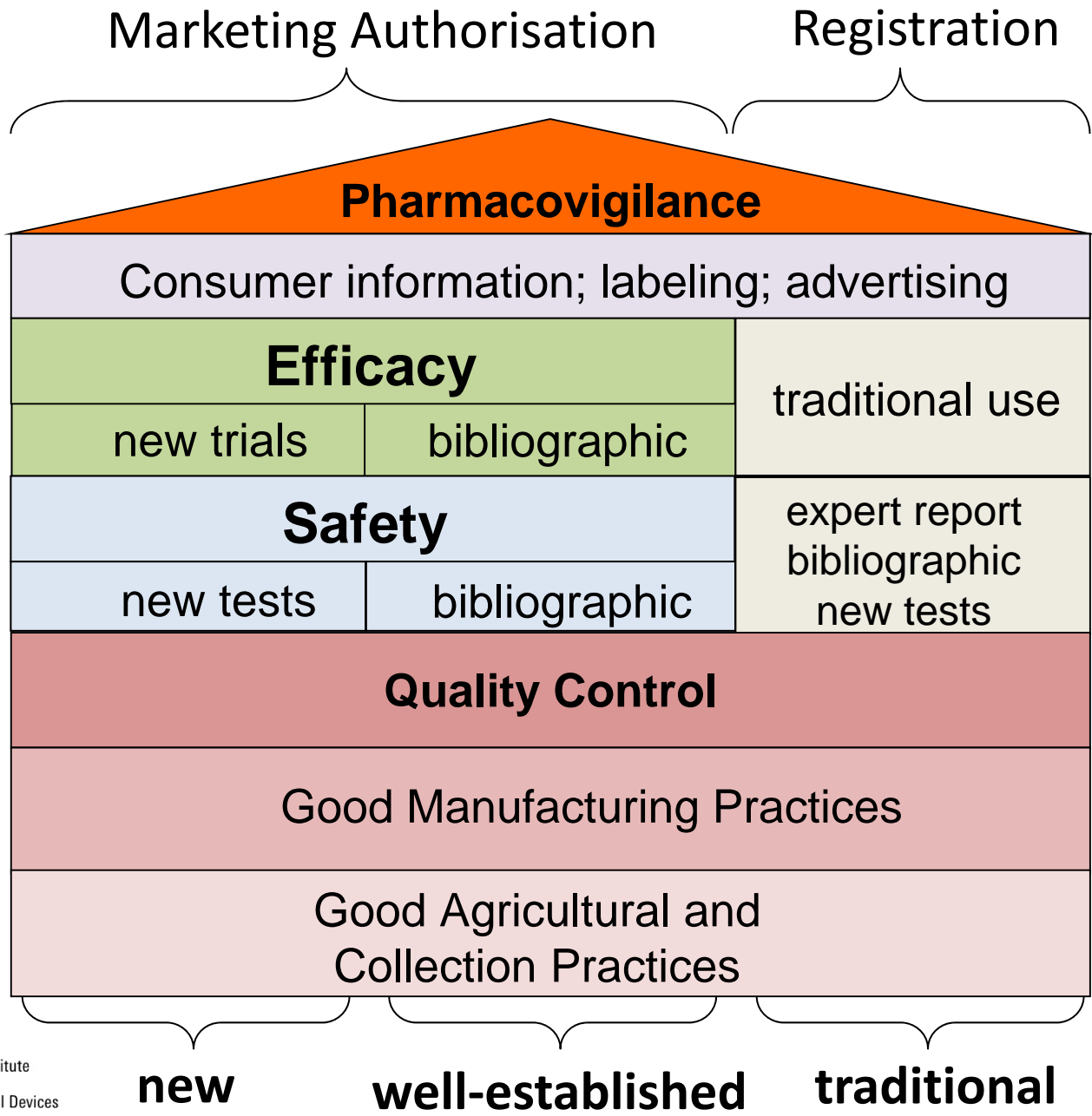
## Article 16c 1 (c)

- > 30 years of medicinal use within the EU or
- > 15 years in and > 15 years outside the EU

Deviations may be decided by the  
Herbal Medicinal Products Committee (HMPC, EMA)  
if requested by a Member State

# Specific Concepts – Traditional Use

- **Indication(s) appropriate** – minor diseases
- **Without the supervision** of a medical practitioner for diagnosis, prescription or monitoring of treatment
- Only **oral, external** and **inhalation**
- **Sufficient data** on traditional use
- **Pharmacological effects / efficacy plausible** on the basis of long-standing use and experience



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# HMPC and Development of European Union Monographs



HMPC and guests at the presidency meeting 2015



# European Medicines Agency - EMA

- Central European Authority  
with specified tasks
- Committees and Working Parties
- Coordination of  
National Competent Authorities
- Documents ([www.ema.europa.eu](http://www.ema.europa.eu))



# Committees at EMA

**CHMP** Committee on Medicinal Products for Human Use

**COMP** Committee on Orphan Medicinal Products

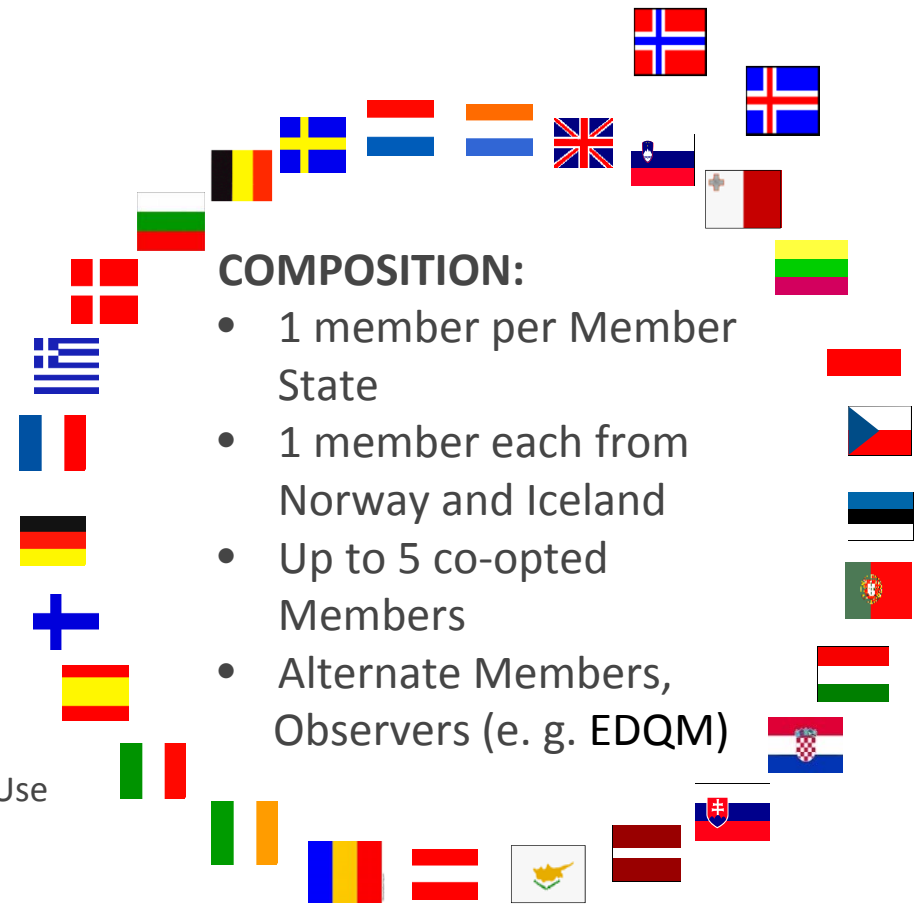
**PDCO** Paediatric Committee

**HMPC** Committee on Herbal Medicinal Products

**CAT** Committee on Advanced Therapies

**CVMP** Committee on Medicinal Products for Veterinary Use

**PRAC** Pharmacovigilance Risk Assessment Committee



# EU Legal Framework and Different Traditions

30.4.2004

EN

Official Journal of the European Union

L 136/85

## DIRECTIVE 2004/24/EC OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

of 31 March 2004

amending, as regards traditional herbal medicinal products, Directive 2001/83/EC on the Community code relating to medicinal products for human use

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,



... Treaty establishing the ...  
... Article 95 thereof.



and an acceptable level of safety and are not eligible for marketing authorisation. To maintain these products on the market, the Member States have enacted differing procedures and provisions. The differences that currently exist between the Member States may hinder medicinal products within the Community and lead to discrimination and distortion of competition. Manufacturers of these products may be unable to obtain the necessary guarantees of quality, safety and efficacy are not always provided at present.



... having regard to the opinion of the European Economic and Social Committee (2),



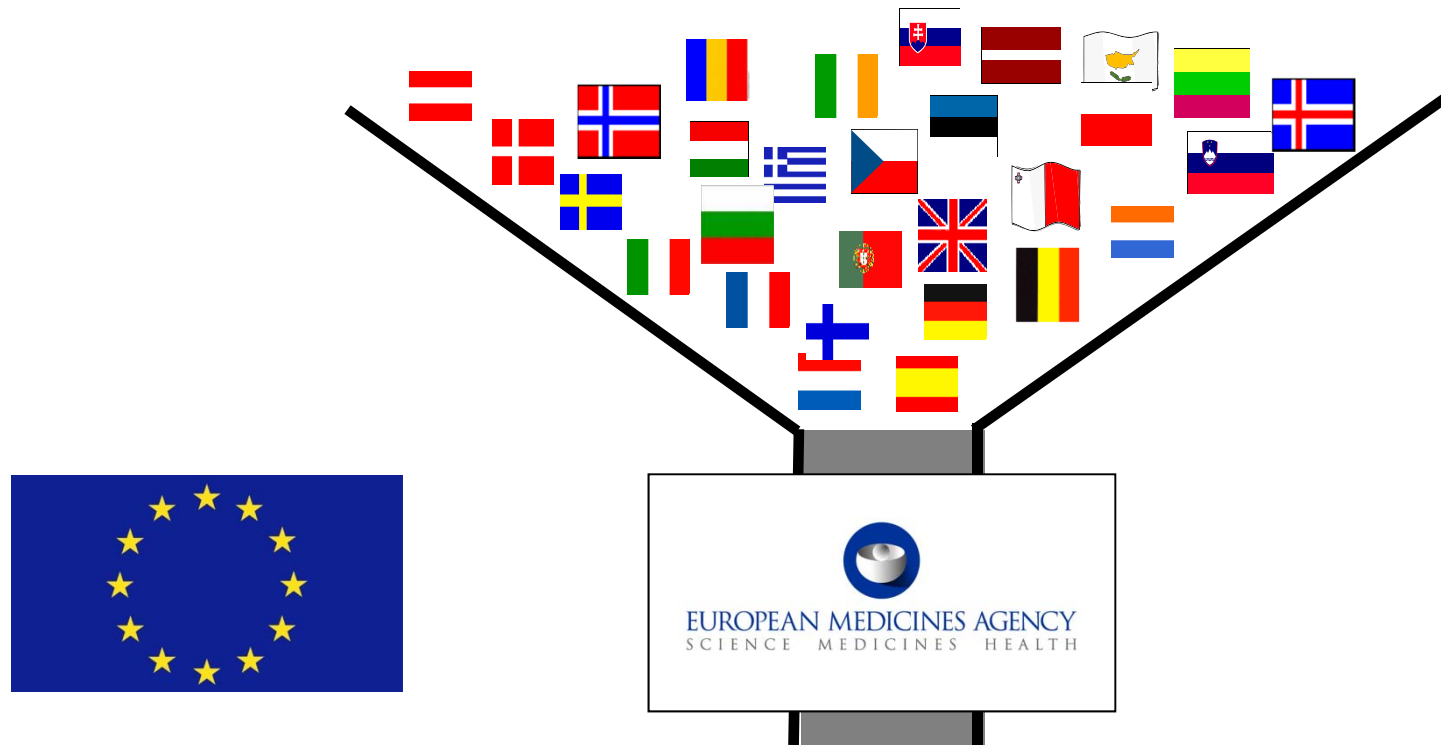
Acting in accordance with the procedure of Article 251 of the Treaty (3),

(4)

Having regard to the characteristics of these medicinal products, their long tradition, it is desirable to use a simplified registration procedure for traditional medicinal products. However, this procedure should be used



# HMPC – Elaboration of Harmonised Standards

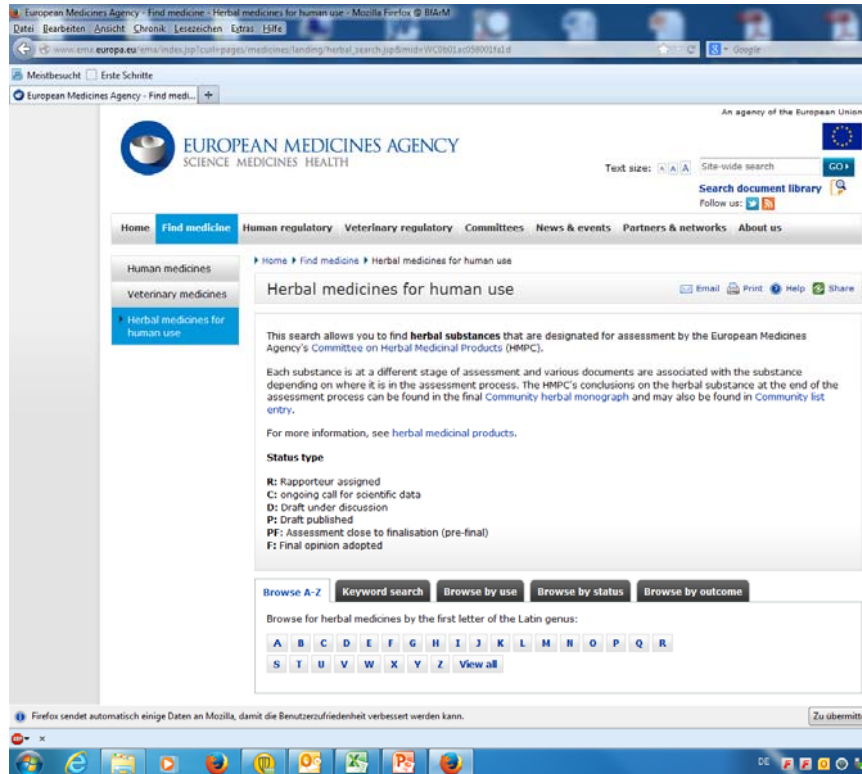


European Union Monographs on  
**safety and efficacy**  
Guidance documents

# Documents developed by the HMPC

- **HMPC-Monographs** on efficacy and safety – recommendation to Member States
- **List Entries** – published by EC, binding to Member States
- **Public Statements** – specific information (e. g. no release of a monograph, safety of specific constituents)
- **Revisions** – every 5 years, sustainability of the system
- **Guidelines** – recommendations to national competent authorities and applicants, consensus on harmonized assessment
- **Reflection Paper, Questions & Answers** – regulatory perspectives on selected topics

# HMPC - Achievements



Monographs 140

List Entries 13

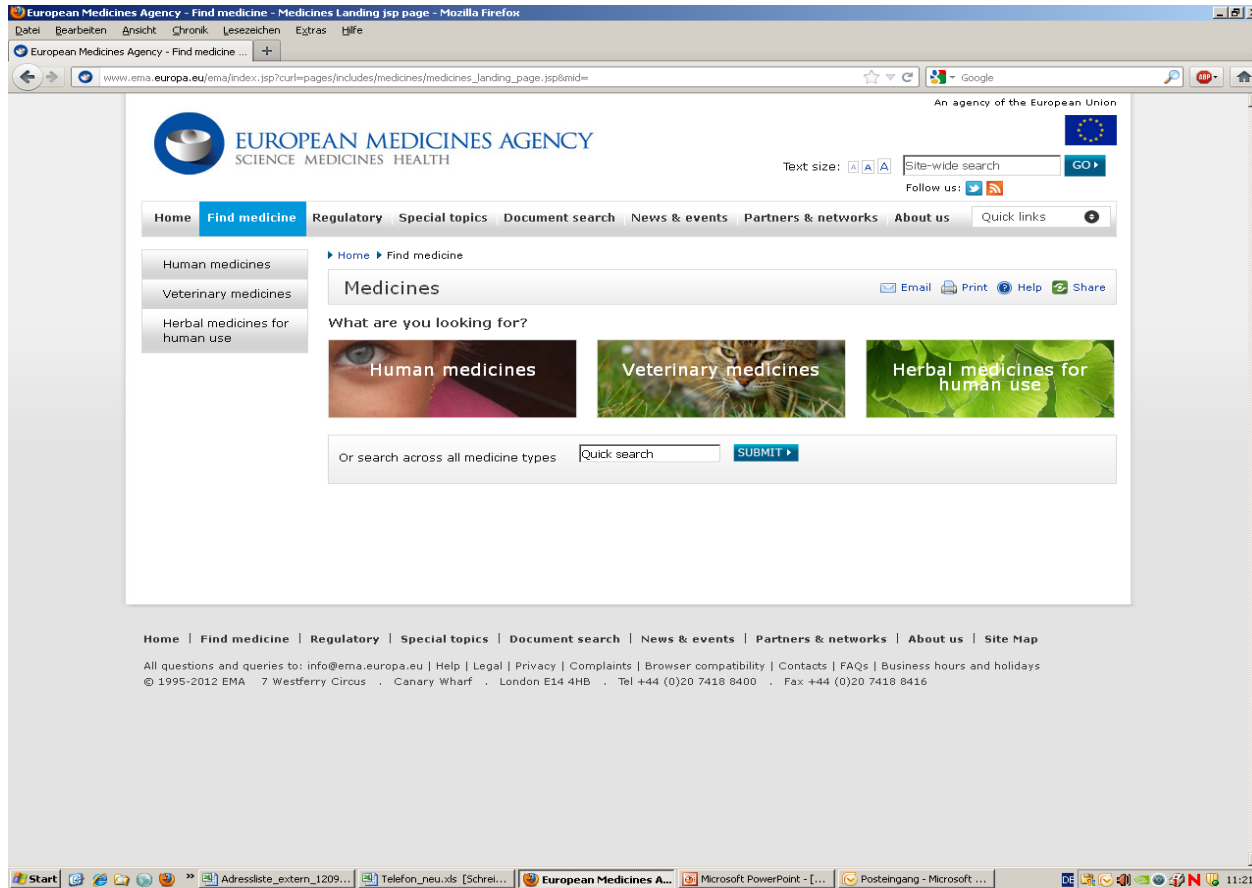
Revisions 16

Public Statements 13

Guidance about 30

[www.ema.europa.eu](http://www.ema.europa.eu)

# Standards made public



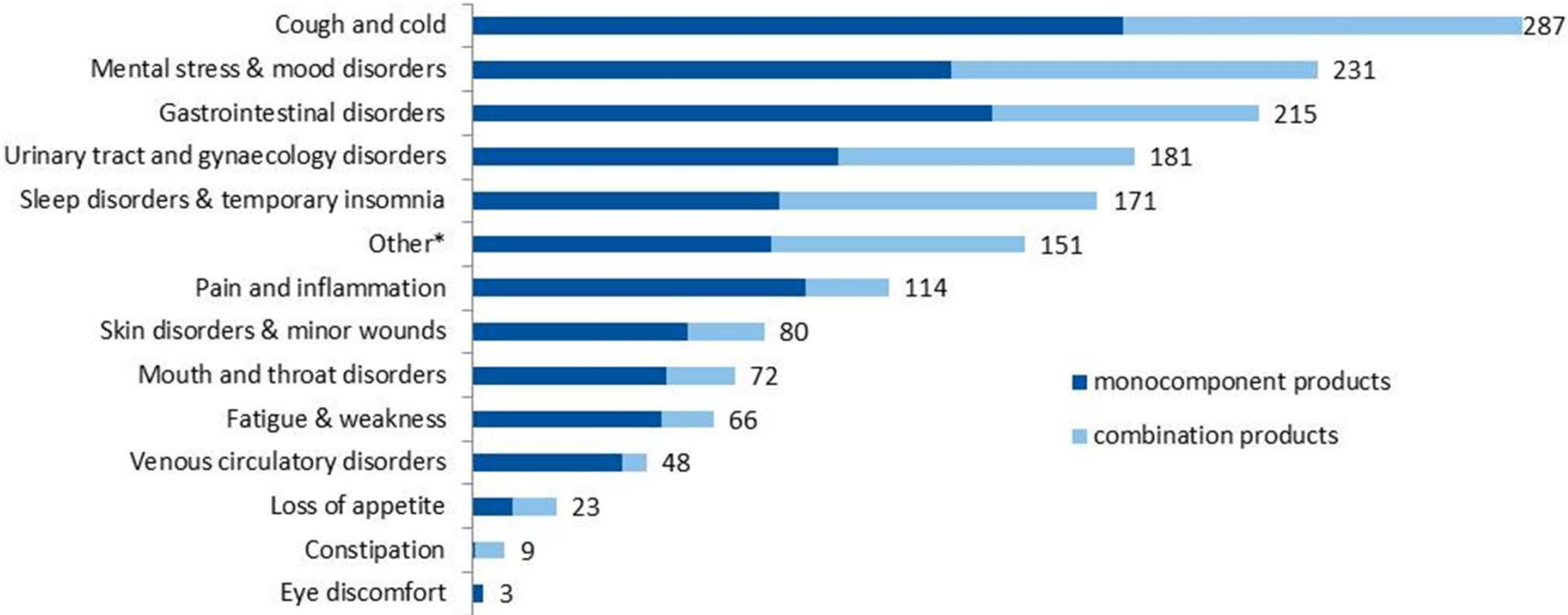
Agendas  
Meeting reports  
Minutes

Monographs  
Assessment reports  
References  
Comments

Guidelines

www.ema.europa.eu

# Therapeutic Areas of Traditional Herbal Medicinal Products (reference: [www.ema.europa.eu](http://www.ema.europa.eu))





# Monographs – Request for Data



14 February 2014  
EMA/HMPC/87628/2014  
Committee on Herbal Medicinal Products (HMPC)

## Call for scientific data for use in HMPC assessment work on *Paeoniae radix*

Submission period: 15 February 2014 - 15 May 2014

The HMPC invites all interested parties such as pharmaceutical industry associations, health care professional groups, learned societies, consumers and patients' associations, governmental institutions as well as EU and EEA-EFTA Member States to submit any scientific data, which may be used in the assessment of *Paeoniae radix* as part of the establishment of Community herbal monographs and/or Community list entries.

Scientific contributions should be sent to:

<p>By post European Medicines Agency 7 Westferry Circus Canary Wharf UK-London E14 4HB Att.: HMPC secretariat</p> <p>either one CD-rom or paper prints (2 copies)</p>	<p>By email hmpc.secretariat@ema.europa.eu</p>
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If an interested party intends to send scientific contributions in response to several calls for scientific data, response should be sent separately to each call.

A list of all scientific contributions and their references should be enclosed.

The name and contact details of the interested party providing the scientific contributions is required.

**Unpublished data** may be included. However, the consent of the data owner is a necessary requirement. The owner of the data will be given the opportunity to review the assessment report to remove any confidential data. The HMPC will consider such submissions on a case-by-case basis. Submitting parties are bound to obey existing copyrights. Contributors should also take duly into account the rights of interested parties, as the documentation provided will be used for the development of Community list entries and Community herbal monographs. Such development is

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EUROPEAN MEDICINES AGENCY  
SCIENCE MEDICINES HEALTH

28 January 2014  
EMA/HMPC/321097/2012  
Committee on Herbal Medicinal Products (HMPC)

## Community herbal monograph on *Ginkgo biloba* L., folium

Draft

Discussion in Working Party on Community monographs and Community list (MLWP)	May, Sep, Nov 2012
Adoption by Committee on Herbal Medicinal Products (HMPC) for release for consultation	Jan, Mar, May, Jul, Sep, Nov 2013
End of consultation (deadline for comments). Comments should be provided using this <a href="#">template</a> to <a href="mailto:hmhc.secretariat@ema.europa.eu">hmhc.secretariat@ema.europa.eu</a>	28 January 2014
Rediscussion in Working Party on Community monographs and Community list (MLWP)	15 June 2014
Adoption by Committee on Herbal Medicinal Products (HMPC)	

<b>Keywords</b>	Herbal medicinal products; HMPC; Community herbal monographs; well-established medicinal use; traditional use; <i>Ginkgo biloba</i> L., folium; Ginkgo folium; Ginkgo leaf
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# Monographs – Options for Input of Data

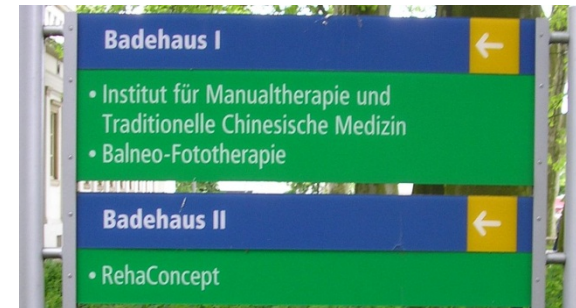
- Call for data before start of the work
- Public consultation after finalisation of a draft monograph
- Support by interested parties
- Scientifically based and justified input with supporting documentation is welcome

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# Traditional medicine from non-European countries in Europe

- May be available in pharmacies
- May be available in herbalist shops
- May be applied in specialized hospitals
  
- May be offered via internet
- May be sold with different classification



**Need for harmonisation**

# HMPC Work Program 2012 - 2015

High

– Regulatory guidance for non-European interested parties – 2012

Initiate pilot projects for herbal substances with a non-European traditional background. **Identify central questions or obstacles** and provide specific information in conjunction with a training for assessors.



7 September 2011  
EMA/HMPC/01139/2011  
Committee on Herbal Medicinal Products (HMPC)

## HMPC work programme for 2012-2015 Draft

Besides the management of HMPC's core-tasks as defined in Directive 2004/24/EC which are reflected in the annual work programmes of the HMPC working party (monographs) and drafting groups (quality, organisational matters), a number of the activities presented in this HMPC work programme 2012-2015 represent actions which support the objectives outlined in the 'EMA Road Map to 2015' and the associated implementation plan 'From Vision to Reality', some of which stem from the 'Action plan for herbal medicines 2010-2011'.

The HMPC work programme elaborates on objectives and deliverables identified in the context of the **harmonisation of procedures and provisions laid down in EU Member States** concerning herbal medicinal products, whilst some focus on those aspects specifically relating to the **work of the HMPC**.

'Road map to 2015: The European Medicines Agency's contribution to science, medicines and health' (EMA/299895/2009)  
'From Vision to Reality: Implementing the European Medicines Agency's Road map to 2015: The Agency's contribution to science, medicines, health' dated 18 May 2011 (EMA/743205/2010)  
'Action plan for herbal medicines 2010-2011' (EMA/831327/2009)

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High

– Harmonisation of assessment practice for herbal substances of non-European origin – 2012-2015



# HMPC – Activities towards non-European traditional medicines

- 2014 Question & Answers (... non-European ...)
- 2013 Pilot Project on Monographs for herbal substances from traditional medicines of non-European Origin
- 2012 HMPC Assessors Training on non-European Traditional Medicines
- 2011 HMPC delegation in Beijing (seminar, meetings with authorities)



# Questions & Answers Document



EUROPEAN MEDICINES AGENCY  
SCIENCE MEDICINES HEALTH


25 March 2014  
EMA/HMPC/402684/2013  
Committee on Herbal Medicinal Products (HMPC)

## Questions & Answers on the EU framework for (traditional) herbal medicinal products, including those from a 'non-European' tradition

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# Experiences



EUROPEAN MEDICINES AGENCY  
SCIENCE · MEDICINES · HEALTH

9 July 2013  
EMA/HMPC/681468/2012  
Committee on Herbal Medicinal Products (HMPC)

Public statement on *Adhatoda vasica* Nees, folium  
Final

Discussion in Working Party on Community Monographs and Community List (MLWP)	May 2012 November 2012
Adoption by HMPC for release for consultation	15 January 2013
End of consultation (deadline for comments <sup>1</sup> )	15 April 2013
Rediscussion in MLWP	May 2013
Adoption by HMPC	9 July 2013

**Keywords** Herbal medicinal products; HMPC; Public statements; *Adhatoda vasica* Nees (syn. *Justicia adhatoda* L.), folium; Adhatodae vasicae folium; Malabar nut leaf

Public statement on *Adhatoda vasica* Nees, folium  
EMA/HMPC/681468/2012  
Page 2/3

- No sufficient data to support well-established use
  - No sufficient data to support tradition of 15 + 15 years
  - No sufficient data on posology
  - No sufficient data on safety and plausibility
- ✓ Future task: search for strategies and solutions



# From non-European countries to Europe

- Access to the European market for finished medicinal products according to European legislation fulfilling requirements traditional, (well-established use), new product
- Procedures for finished medicinal products national procedure decentralised/ mutual recognition procedure centralised procedure

# Examples of Two Successful Applications for Traditional Herbal Medicinal Products

- Professional strategies include
  - Early scientific advice (national or European level)
  - Ressources
  - Sound data and adequate documentation
- Successful applications
  - Traditional herbal medicinal products



# Conclusions

1. HMPC has developed harmonised European standards for the Member States of the European Union.
2. The European legal framework offers options for (traditional) herbal medicinal products from non-European countries.
3. HMPC has followed different approaches to strive for harmonised assessment of (traditional) herbal medicinal products from non-European countries.
4. Scientific advice is offered and professional applications are welcome.
5. Communication amongst regulators at global level is developing.

# Thank you very much for your attention!

## Contact

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